

Message Text

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PAGE 01 BANGKO 20667 01 OF 02 161011Z
ACTION SNM-02

INFO OCT-01 EA-10 ISO-00 AID-05 MMO-01 SS-15 DEAE-00
CIAE-00 INR-07 IO-13 JUSE-00 NSAE-00 TRSE-00
USIA-06 NSC-05 OES-07 OMB-01 PER-01 L-03 IGA-02
A-01 SP-02 OPR-02 /084 W
-----121844 161029Z/14

P 160910Z SEP 77
FM AMEMBASSY BANGKOK
TO SECSTATE WASHDC PRIORITY 6242

LIMITED OFFICIAL USE SECTION 1 OF 2 BANGKOK 20667

EO 11652: N/A
TAGS: SNAR, TH
SUBJ: CONSOLIDATION OF ALL INTERNATIONAL NARCOTICS CONTROL PROGRAM
OPERATIONS UNDER S/NM

REF: STATE 215012

SUMMARY: FOLLOWING ARE EMBASSY/USAID REPLIES TO QUESTIONS POSED
IN REFTEL ON IMPLICATIONS OF CONSOLIDATION OF ALL INTERNATIONAL
NARCOTICS CONTROL PROGRAM OPERATIONS UNDER EMBASSY. END SUMMARY.

1. MISSION APPRECIATES DEPARTMENT'S APPROACH TO CONSOLIDATION
OF ALL INTERNATIONAL NARCOTICS CONTROL PROGRAM ACTIVITIES UNDER
S/NM (REFTEL). OUR INITIAL DISCUSSIONS WITHIN THE MISSION
HAVE CLOSELY PARALLELED POINTS IN REFTEL.

2. BELIEVE THE BEST WAY TO PROCEED IS TO INTEGRATE THESE
NARCOTICS FUNCTIONS PHYSICALLY AND ORGANIZATIONAL INTO THE EMBASSY
AS A SEPARATE OFFICE FOR NARCOTICS CONTROL PROGRAMS. THE DIVERSITY
OF THE PROGRAMS AND THE NUMBER OF PEOPLE INVOLVED MAKE IT
IMPRACTICAL TO CONSIDER PUTTING THE OFFICE UNDER ANY OF THE EXIST-
ING EMBASSY ENTITIES SUCH AS THE POLITICAL OR ECONOMIC SECTION.
SEPARATE OFFICE, TO BE CALLED NARCOTICS CONTROL UNIT, SHOULD BE
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PAGE 02 BANGKO 20667 01 OF 02 161011Z

PLACED UNDER AN FSO-3 OR FSO-4 WITH EXPERIENCE IN SOUTHEAST ASIAN
AFFAIRS AND POSSIBLY EXPERIENCE WITH NARCOTICS PROGRAMS. NCU
WOULD ALSO ABSORB REPORTING AND WORKING LEVEL COORDINATING
RESPONSIBILITIES NOW PERFORMED BY THE POLITICAL SECTION. CHIEF
OF THE NCU WOULD FUNCTION UNDER THE DEPUTY CHIEF OF MISSION AS
HIS DEPUTY MISSION NARCOTICS COORDINATOR. THIS WOULD GIVE THE
AMBASSADOR AND DCM A STRONGER MANAGEMENT TOOL FOR ASSURING

COORDINATION AND DIRECTION NOT ONLY OF THE AID PROGRAMS BEING ABSORBED BUT THE OTHER RELATED PROGRAMS WITHIN THE MISSION. THE CURRENT SENIOR AID OFFICER ASSIGNED TO NARCOTICS PROJECTS HERE (HE IS AN FSR-2) COULD SERVE AS DEPUTY TO CHIEF OF THE NCU. IN ADDITION TO OTHER RESPONSIBILITIES THE NCU WOULD BE PHYSICALLY LOCATED ON THE FIRST FLOOR OF THE CHANCERY AND WOULD BE AN INTEGRAL PART OF THE EMBASSY.

3. FOL ARE OUR COMMENTS ON SPECIFIC QUESTIONS ASKED IN PARA 2 OF REFTEL, KEYED TO THAT MESSAGE:

2(A). THERE IS ADEQUATE SPACE FOR THE NARCOTICS CONTROL UNIT IN THE EMBASSY.

2(B). THERE WILL BE NO IDENTIFIABLE, ADDITIONAL COSTS ASSOCIATED WITH OFFICE SPACE AND UTILITIES.

2(C). EMBASSY ADMINISTRATIVE SECTION WILL BE ABLE TO SUPPORT UNIT WHENEVER IT IS ESTABLISHED.

2(D). ADMINISTRATIVE SECTION/GSO WILL BE IN POSITION TO SUPPORT NCU PERSONNEL AND THEIR FAMILIES ON SAME BASIS AS REST OF EMBASSY STAFF AT ANY TIME AND WELL WITHIN DEADLINE OF SEPT 30, 1978.

2(E). USAID POLICY IS TO PROVIDE COMPLETE HOUSEHOLD FURNISHINGS AND EQUIPMENT WITH LIMITED SHIPPING ALLOWANCE. WITH SOME EXCEPT-LIMITED OFFICIAL USE

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PAGE 03 BANGKO 20667 01 OF 02 161011Z

IONS EMBASSY PERSONNEL ARE HOUSED IN PRIVATELY-RENTED QUARTERS AND HAVE FULL SHIPPING ALLOWANCES. CONSEQUENTLY, AMERICAN DIRECT-HIRE AND PASA EMPLOYEES (FOUR IN NUMBER) TRANSFERRED TO EMBASSY WILL INITIALLY HAVE SUBSTANTIAL OUT-OF-POCKET COST IF REQUIRED TO OBTAIN COMPLETE HOUSEHOLD FURNISHINGS. PERSONNEL SUBSEQUENTLY ASSIGNED, WITH FULL SHIPMENT OF HOUSEHOLD EFFECTS, WOULD BE IN SAME POSITION AS REST OF EMBASSY STAFF.

2(F). USAID WILL PROVIDE ANY FINANCIAL SERVICES DESIRED BY THE EMBASSY, FOR AS LONG AS MAY BE REQUIRED. THERE WILL BE LITTLE MEANINGFUL INCONVENIENCE. EARLIEST ADVICE REQUIRED AS TO WHETHER STATE OR USAID APPROPRIATIONS WILL BE USED IN FY 1979 AND THERE-AFTER. IF USAID FUNDS ARE USED, IT IS MOST IMPORTANT THAT REGULATIONS AND PROCEDURES TO BE UTILIZED BY EMBASSY IN THE ADMINISTRATION, CONTROL, ACCOUNTING AND AUDITING OF FUNDS BE RECEIVED ASAP. DETAILS CONCERNING PROCEDURES AND FORMS TO BE USED IN PLACE OF USAID PROAG, PIO/C, PIO/T AND PIO/P WILL ALSO BE REQUIRED.

2(G). USAID PROVIDES USE OF CENTRAL MOTOR POOL VEHICLES WHENEVER VEHICLES PROVIDED UNDER PROJECT AGREEMENT ARE NOT AVAILABLE. THIS MINIMAL USE. PERSONNEL PRESENTLY ASSIGNED TO USAID NARCOTICS PROJECTS UTILIZE VEHICLES, DRIVERS, POL, AND MAINT-

ENANCE PROVIDED BY RTG. VEHICLES (TWO IN NUMBER) ARE INITIALLY SUPPLIED BY USG, USING GRANT FUNDS, UPON CONDITION THAT RTG ALLOW USE AND PROVIDE DRIVER, POL, AND MAINTENANCE. IF THIS ARRANGEMENT IS CONTINUED WHEN NCU IS INTEGRATED INTO EMBASSY, NO ADDITIONAL VEHICLES, DRIVERS OR FUNDS FOR POL AND MAINTENANCE WILL BE REQUIRED. USAID HAS NO RPT NO NON-PROJECT EXCESS VEHICLES THAT CAN BE TRANSFERRED WITH THE TRANSFER OF FUNCTION.

2(H). USAID IS WILLING TO PROVIDE, ON A SHORT-TERM LOAN BASIS, HOUSEHOLD FURNISHINGS AND EQUIPMENT THAT CANNOT BE PROVIDED BY EMBASSY FOR PRESENT EMPLOYEES TRANSFERRED FROM USAID TO EMBASSY. PERSONNEL ARRIVING SUBSEQUENTLY WILL BE EXPECTED TO COME WITH FULL SHIPMENT OF EFFECTS, LIKE OTHER MEMBERS OF EMBASSY STAFF.

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PAGE 04 BANGKO 20667 01 OF 02 161011Z

2(I). WHILE WE HAVE NOT RPT NOT DISCUSSED INTEGRATION OF NARCOTICS PROGRAM ACTIVITIES INTO EMBASSY WITH THAI OFFICIALS, WE DO NOT RPT NOT ANTICIPATE ANY PROBLEM WHEN WE INFORM THEM. WE BELIEVE THAT THAI OFFICIALS WILL REGARD THIS QUESTION AS INTERNAL ADMINISTRATIVE MATTER FOR EMBASSY TO HANDLE.

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PAGE 01 BANGKO 20667 02 OF 02 161026Z
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USIA-06 NSC-05 OES-07 OMB-01 PER-01 L-03 IGA-02
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LIMITED OFFICIAL USE SECTION 2 OF 2 BANGKOK 20667

2(J). IN ADDITION TO FSO OFFICER DIRECTOR NCU WILL NEED CLEARED AMERICAN SECRETARY TO HANDLE CLASSIFIED DOCUMENTS AND PREPARE CLASSIFIED CORRESPONDENCE. POST RECOMMENDS IT BE AUTHORIZED TO

FILL THIS POSITION WITH QUALIFIED RESIDENT DEPENDENT SPOUSE.
NCU WILL NEED RESPONSIVE TRANSLATION SERVICES (ENGLISH TO THAI, THAI
TO ENGLISH). INITIALLY, EMBASSY WILL ATTEMPT TO MEET THIS NEED
FROM ITS OWN FSL RESOURCES. ONE ADDITIONAL LOCAL DIRECT-HIRE
ASSISTANT PROJECT EMPLOYEE WILL BE REQUIRED TO WORK DIRECTLY
WITH THE TRAINING ADVISER. SUCH A POSITION EXISTED IN THE PAST
BUT WAS TERMINATED WHEN THE SECOND USAID TRAINING ADVISER POSITION
WAS TERMINATED. THIS REQUIREMENT IS NOT RELATED TO A TRANSFER OF
FUNCTIONS BUT TO FILLING OF ADVISORY POSITION. DEPENDING ON
PROCEDURES WHICH WILL BE ADOPTED TO CONTINUE OR REPLACE PROAG,
PIO/C, PIO/T AND PIO/P, EMBASSY IS UNABLE TO ESTIMATE HOW MUCH
OF AN ADMINISTRATIVE BURDEN THIS FUNCTION WILL INVOLVE AND
WHETHER IT CAN BE MET FROM EMBASSY RESOURCES.

2(K). MORALE PROBLEMS, IF ANY, WITH LOCAL DIRECT-HIRE EMPLOYEES
SHOULD NOT BE SIGNIFICANT. DIRECT-HIRE AMERICAN EMPLOYEE WILL
BE CONCERNED ABOUT JOB SECURITY AND CAREER DEVELOPMENT WHICH
COULD BE LOST UPON TRANSFER TO STATE. NARCOTICS PROGRAMS ARE
REGARDED BY THEM AS AN ACTIVITY ONLY RECENTLY-TAKEN OVER BY THE
DEPT OF STATE, AND THERE DOES NOT RPT NOT APPEAR TO BE ANY OTHER
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PAGE 02 BANGKO 20667 02 OF 02 161026Z

TYPE POSITION WHERE A DIRECT-HIRE AMERICAN COULD BE PLACED
WITHIN STATE. THE GRADE LEVEL OF SUCH AN EMPLOYEE COULD PRECLUDE
OR COMPLICATE ASSIGNMENT ELSEWHERE IN STATE. THE POSSIBILITY
THAT THE PRESENT AMERICAN DIRECT-HIRE AND PASA EMPLOYEES NOW IN-
COUNTRY MAY BE REQUIRED TO OBTAIN THEIR OWN HOUSEHOLD FURNISHINGS
IS AN ADDITIONAL MORALE PROBLEM. (POST WILL MEET THIS PROBLEM)

4. PARA 3 OF REFTEL. (FOL IS A TABLE BROKEN DOWN BY MAN-MONTHS
OF SERVICES PERFORMED IN-HOUSE BY USAID FOR THE PAST 12-MONTH
PERIOD. FOR EAST OF PRESENTATION WE HAVE ELIMINATED CATEGORIES
OF "CONTRACT" AND "TCN" PERSONNEL, AS THERE ARE PRESENTLY NONE
IN THOSE CATEGORIES AND NONE CONTEMPLATED.)

ACTIVITY	AMERICAN	RTG
DIRECT HIRE	FSL	PROVIDED
CONTRACTING	3 M/MONTHS	1/2 M/MONTHS --
PROCUREMENT	3 M/MONTHS	4 M/MONTHS --
LEGAL	1 M/MONTH	-- --
FINANCIAL SERVICES	1.2 M/MONTH	18 M/MONTHS --
TRAINING	1 M/MONTH	3 M/MONTHS --
PROGRAMMING	INCLUD-	
ING NARC OFFICER	2 M/MONTHS	4 M/MONTHS --
BUDGETING	2 M/MONTHS	2 M/MONTHS --
DRIVERS	-- --	36 M/MONTHS
PERSONNEL/ADM SERV.	1 M/MONTH	35 M/MONTHS --
SECRETARIAL SERV.	1/4 M/MONTH	12 M/MONTHS 12 M/MONTHS
ACTIVITY	AMOUNT OF TIME	

MAINTAIN ALLOTMENT, PROJECT LEDGERS, 1 MAN YEAR DIVIDED BETWEEN
OBLIGATION RECORDS AND DOCUMENTATION 3 LN ACCOUNTANTS AND LN
AND BUDGETING AND REPORTING. SUPERVISOR.

CASHIER, PAYROLL AND VOUCHERING 0.5 MAN YEAR DIVIDED BE-
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PAGE 03 BANGKO 20667 02 OF 02 161026Z

SERVICES. TWEEN 3 LN VOUCHER CLERKS
AND ONE LN SUPERVISOR.

REVIEW OF PROJECT, PROCUREMENT AND 0.1 MAN YEAR FOR ONE
CONTRACT DOCUMENTATION AS WELL AS AMERICAN ACCOUNTANT.
GENERAL SUPERVISION.

WHITEHOUSE

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Message Attributes

Automatic Decaptoning: X
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Current Classification: UNCLASSIFIED
Concepts: NARCOTICS, PROGRAMS (PROJECTS)
Control Number: n/a
Copy: SINGLE
Sent Date: 16-Sep-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BANGKO20667
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Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
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Format: TEL
From: BANGKOK
Handling Restrictions: n/a
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ISecure: 1
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